The only formal BIA policy governing consultation time periods is set forth in the Checklist, and is directed at the area office performance of its consultation function.

Accordingly, under DOI or BIA policy, it appears Duffy, as counselor to the Secretary, and Skibine, as IGMS Director, had the discretion to accept additional comments. IGMS staff questioned by investigators reported that, although it is essential that all parties be given an opportunity to comment on an application during the area office's review, as a practical matter, comments and additional information are routinely accepted and considered up to the time a decision is actually made by the IGMS director.

The opposing tribes also sought to gain access to further information about the details of the proposed casino. The tribal representatives complained that, without more specific financial information about the proposed casino, the tribes could not estimate with any accuracy the impact the facility would have on their existing gaming operations. After consulting with the applicant representatives, IGMS refused to provide all of the information requested, agreeing only to provide documents from which much of the proprietary financial information had been redacted.

5. The Secretary and Senior DOI Officials Meet with Wisconsin Tribes on April 8, 1995

On April 8, 1995, Babbitt, Deer, Manuel and others from DOI traveled to Oneida, Wis., for a "tribal dialogue" attended by representatives from all of the Wisconsin tribes. ¹⁷¹ A major

¹⁷¹Although no representatives or senators attended the tribal dialogue, Sens. Herb Kohl (D-Wis.) and Russell Feingold (D-Wis.) and Reps. Gerald Kleczka (D-Wis.) and Thomas Barrett (D-Wis.) attended a Democratic dinner in Milwaukee that night with Secretary Babbitt. Tom Krajewski indicated in his Hudson billing records that he and JoAnn Jones met with Sens. Kohl and Feingold and Secretary Babbitt.